The OneTogether collaborative approach to reduce the risk of surgical site infection: identifying the challenges to assuring best practice

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Abstract

Background: Surgical site infections (SSI) account for 16% of healthcare associated infections, and are associated with considerable morbidity, mortality and increased costs of care. Ensuring evidence-based practice to prevent SSI is incorporated across the patient's surgical journey is complex. OneTogether is a quality improvement collaborative of infection prevention and operating department specialists, formed to support the spread and adoption of best practice to prevent SSI. This paper describes the findings of an expert workshop on infection prevention in operating departments.

Methods: A total of 84 delegates from 75 hospitals attended the workshop, comprising 46 (55%) theatre nurses/operating department practitioners; 16 (19%) infection control practitioners and 22 (26%) other healthcare practitioners. Discussion focused on evidence, policy implementation and barriers to best practice. Responses were synthesised into a narrative review.

Results: Delegates reported significant problems in translating evidence-based guidance into everyday practice, lack of local policies and poor compliance. Major barriers were lack of leadership, poorly defined responsibilities, and lack of knowledge/training.

Conclusions: This workshop has provided important insights into major challenges in assuring compliance with best practice in relation to the prevention of SSI. The OneTogether partnership aims to support healthcare practitioners to improve the outcomes of patients undergoing surgery by reducing the risk of SSI.

Keywords

Audit, behaviour, clinical governance, competencies, education, evidence-based practice, surgical site infection

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Introduction

Quality and safety in health care is a key priority for patients and those who deliver clinical care. In 2013 three key reports linked to patient safety provided important insights into less than optimal care in healthcare organisations. The public inquiry into care provided at the Mid Staffordshire NHS Foundation Trust (Francis, 2013) and a report into 14 failing trusts (Keogh, 2013) demonstrated less than optimal care in healthcare organisations. The National Advisory Group on the Safety of Patients in England (2013) report made recommendations to learn and improve safety and stated that '*Patient safety should be the*

ever-present concern of every person working in or affecting NHS-funded care. The quality of patient care should

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come before all other considerations in the leadership and conduct of the NHS, and patient safety is the keystone dimension of quality.'

Healthcare associated infections (HCAs) present a major risk to patients and mitigating this must be an integral part of the quality agenda for all healthcare providers. Ensuring that infection prevention practice is embedded in the delivery of care to all patients in all settings is therefore an important priority. National prevalence surveys of HCAI indicate that surgical site infections (SSI) are one of the most common infections, accounting for between 15% and 20% of all HCAI (Smyth et al., 2008; Health Protection Agency, 2012; Zarb et al., 2012). However such surveys generally underestimate the true risk of SSI because many infections do not become apparent until after the patient has been discharged from hospital. Surgical site infections are associated with considerable morbidity and mortality, they are estimated to double the length of postoperative stay, and in the most severe infections significantly increase the risk of death (Astagneau et al., 2001; Coello et al., 2005; Broex et al., 2009). In addition, when repeat admissions to hospital, repeat operations and other treatments are taken into account, severe SSI can quadruple the costs of care and decrease the quality of life of affected patients (Hollenbeak et al., 2000; Whitehouse et al., 2002).

The risk of a patient developing SSI depends on a combination of factors including: the number of micro-organisms introduced into the operative site, the number that remain when the wound is closed, the ability of micro-organisms to multiply and invade tissues, and the efficacy of the patients's immune defences against them (National Collaborating Centre for Women's and Children's Health (NCCWCH), 2008). Evidence-based guidance on practices shown to prevent or reduce the risk of SSI is available (NCCWCH, 2008; National Institute for Health and Care Excellence (NICE), 2008; Mangram et al., 1999; Hoffman et al., 2002; Bratzler et al., 2013). However, in the multidisciplinary environment of the operating theatre ensuring that evidence is incorporated into best practice in a timely manner across the patient's surgical journey is complex (Leaper et al., 2014). This is compounded by the patient pathway crossing physical and cultural boundaries, e.g. ward, anaesthetic room, operating theatre and recovery. Infection prevention teams are not always involved in local policy development or risk assessment within the operating theatre setting, it may be difficult to implement infection prevention guidance consistently and the impact of poor practice may not be obvious to theatre staff, who may not be aware of whether a patient subsequently develops SSI.

Multi-organisational partnerships or quality improvement collaboratives (QICs) have been identified as an efficient approach to improving provider practices and patient outcomes through the dissemination of evidence-based practices (Nadeem et al., 2013). OneTogether is a partnership between leading professional organisations

with an interest in the prevention of SSI, and has been initiated as a quality improvement collaborative with the aim of promoting and supporting the spread and adoption of best practice to prevent SSI across the surgical patient pathway. The partners in OneTogether are: The Association for Perioperative Practice (AfPP), the Infection Prevention Society (IPS), the College of Operating Department Practitioners (CODP), the Royal College of Nursing (RCN) and 3M Healthcare. The objectives of the partnership are to:

1. Explore how guidance on infection prevention in relation to surgery is applied in practice
2. Identify challenges and barriers that affect compliance with guidance
3. Support the implementation of best practice through the development of a readily accessible and practical set of resources that can be used to inform and educate staff working across the entire surgical pathway.

This paper describes the findings from an expert workshop that explored compliance with infection control guidance on prevention of SSI and the barriers that currently affect how guidance is implemented. The workshop focused on bridging the gap between infection prevention specialists and the surgical team in the following key areas of practice:

- Skin preparation
- Instrument management
- Management of patient temperature
- Surgical environment
- Prophylactic antibiotics
- Wound management
- Surveillance of SSI

The information gathered will be used to inform the development of infection prevention resources to support implementation of best practice in these areas.

Methods

OneTogether held an SSI prevention expert conference in November 2013, which brought together operating theatre staff and infection prevention specialists to discuss current practice and the barriers to good infection prevention (see Figure 1). The 84 delegates comprised 46 (55%) theatre nurses and operating department practitioners (ODP), 16 (19%) infection control practitioners (ICP), and 22 (26%) healthcare professionals with other roles related to operating departments (e.g. educator, manager, infection control link practitioner, surveillance nurse). Participants represented more than 75 different hospitals in England, including both NHS and private sector healthcare facilities.

Figure 1. Guiding principles of OneTogether.

Through the power of small actions we can ALL make a difference.

Raise the profile of infection prevention and the scientific data supporting the practice.

Engage healthcare professionals and institutions to make a difference at every level to reduce SSI and improve patient outcomes

Share best practice across all specialties

Leverage the strength and reach of professional associations, industry partners and online platforms to educate and engage.

BY

- Connecting UK infection prevention associations and key industry partners
- Facilitating collaboration between the infection prevention community by connecting existing resources and education
- Addressing the issue of inconsistent care by improving compliance to national guidance

The overall aim of the workshop was to identify 'small and large actions' that could overcome barriers to implementation of infection prevention guidance across the surgical pathway. Working in groups and looking at each of the domains of infection prevention practice indicated above, the participants reviewed:

- The availability of evidence and policy
- Ownership of practice
- Barriers to implementation of best practice
- Small and large actions that would support excellent, consistent care.

The responses gathered from each of the workshops were then synthesised and are reflected in this narrative review.

Results

Implementation of operating department policy and practice

In some aspects of practice there was awareness of national guidelines or local policies, in particular in relation to perioperative warming and instrument management, but in other aspects of practice either clear guidelines were not considered to be available or there was wide variation in practice, e.g. skin preparation (see Table 1). Compliance with recommended practice was considered to be variable, but greatest in respect of instrument management and weakest in relation to fluid warming, surveillance of SSI and management of the surgical environment.

Barriers to implementing best practice in the prevention of perioperative hypothermia

The NICE guideline on perioperative warming recommends that all patients should be assessed for risk of intraoperative hypothermia, their temperature documented before induction of anaesthesia and then every 30 minutes until the end of surgery. For high-risk patients, active warming should be used to maintain normal body temperature prior to transfer (NICE, 2008). The data captured from this group of theatre personnel suggest that compliance with the guideline is weak in operating theatres, although better in recovery areas, and in many theatres there is a lack of clear policy or ownership of practice related to patient warming. Key barriers identified are summarised in Table 2. These include the lack of equipment such as thermometers, which are essential for consistent monitoring to detect if the patient's temperature drops below 36°C, and difficulties in ordering the equipment necessary to support whole body warming because of procurement procedures, e.g. not standard items, or the equipment is not given priority in the allocation of resources. Lack of knowledge and training across the multidisciplinary team on the significance of body temperature in preventing SSI and an absence of defined standards for best practice make it difficult to establish effective audit systems.

Barriers to compliance with best practice in skin preparation

In relation to skin preparation, guidelines on the prevention of surgical site infections advise that patients should have a

Table 1. Availability of policy and compliance with best practice.

Policy area	Practice in operating departments	Compliance with policy
Skin preparation	Variation in approach to skin disinfection and no standard approach to washing/showering prior to surgery	Variable
Perioperative hypothermia	Although there is NICE guidance, implementation depends on surgeon and/or anesthetist	Weak, although good in recovery
Instrument management	Although policy exists it is not universally known about	Good
Surgical environment	Focused on the 'Saving Lives' care bundles, which are not specific to the operating theatre	Variable and influenced by leadership, enforcement and surgeons
Prophylactic antibiotics	Focus on World Health Organization's safer surgery checklist	Good; although hard to measure timing
Wound management	No consensus on use of wound dressings; no specific policy	Variable; capacity an issue
Surveillance	Limited knowledge or involvement in surveillance activity	Poor, especially follow-up in community; no feedback on data

Table 2. Barriers to implementing NICE guideline on preventing perioperative hypothermia.

Barrier	Specific issues
Finance	The procurement process Lack of resources for necessary equipment
Culture	Lack of leadership, ownership and defined responsibilities for the policy and procedures Difficult to standardise practice
Equipment	Theatre environment is cold Lack of thermometers Faulty/inaccurate equipment
Knowledge	Staff do not perceive importance Other colleagues not supportive Lack of knowledge, information and training for the multidisciplinary team (doctors, nurses, operating department practitioners) No time allocated to training Lack of standards to support best practice No patient survey to capture feedback
Time	Lack of time

shower or bath prior to surgery, and recommend hair should not be removed routinely and where necessary electric clippers should be used rather than razors in order to minimise skin damage (Mangram et al., 1999; Woodhead et al., 2002; NCCWCH, 2008). An antiseptic solution containing povidone-iodine or chlorhexidine should be used to disinfect the skin at the surgical site

immediately before the incision is made (Mangram et al., 1999; Woodhead et al., 2002; NCCWCH 2008). Key barriers to assuring best practice in relation to skin preparation are summarised in Table 3.

Barriers to best practice in relation to instrument management

Any item in contact with sterile tissues should be sterile to protect the wound from contamination and subsequent infection. Systems must therefore be in place to ensure that used surgical instruments are correctly handled and washed after surgery to facilitate the removal of protein and assure the efficacy of sterilisation procedures in removing micro-organisms including prions (NCCWCH, 2008; NICE, 2013). These systems should also ensure that sterile instruments remain sterile prior to use and that any equipment in contact with the sterile surgical field is either sterile or covered with a sterile barrier (Department of Health, 2013). Instruments should be laid up in a clean area, as close to the procedure time as possible, and protected from contamination prior to use, because airborne particles shed from fabric or skin may transfer micro-organisms onto the instruments (Barrie et al., 1994). The key barriers to good practice could be summarised as lack of resources, issues related to equipment flow and communication with CSSD, standardisation of practice, and training.

Surgical environment

Micro-organisms carried on airborne particles can also enter the surgical wound either directly or by first settling onto the surgical field or instruments (Barrie et al., 1994; Hoffman et al., 2002). Airborne microbial particles are

Table 3. Barriers to implementing best practice in relation to skin preparation.

Barrier	Specific issues
Policy/standard	Lack of clarity about the evidence for most effective approach to preoperative showering/skin preparation Variation in surgeon opinion on hair removal and skin prep solutions
Communication with the patient	Difficult to check patient hygiene preoperatively Patients may remove hair when it is not necessary
Equipment	Clippers with disposable heads not always available
Time	Insufficient time allowed for skin preparation to dry
Education	Lack of staff education/training on best practice

commonly derived from the skin or clothing fabric of the people present in the operating room, and the greater the movement the more particles are likely to be shed (Mackintosh et al., 1978; Whyte et al., 1983; Mangram et al., 1999). In order to minimise the risk of contaminated particles settling into the incision an effective ventilation system that changes and filters the air should be in place; the number of personnel present in theatre should be kept to a minimum; the doors to the operating theatre should be kept closed; and traffic in and out of theatre should be restricted (Mangram et al., 1999; Hoffman et al., 2002; Woodhead et al., 2002). The participants identified knowledge of staff and aspects of theatre management and culture as key barriers to compliance with this best practice (see Table 4).

Surveillance

Evidence suggests that systematically capturing data on SSI and reporting rates to the surgical team is highly effective in reducing the risk of infection (Haley et al., 1985; Mangram et al., 1999). A standardised surveillance methodology should be used to provide robust data on rates of SSI and inform the surgical team about the quality of infection prevention in the operating theatre (Wilson, 2013). Monitoring of infection rates is also essential to provide patients with accurate information about the risk of SSI associated with the operation. In England, surveillance of SSI following orthopaedic surgery is mandatory for all NHS trusts; many private hospitals also participate in the Public Health England SSI Surveillance Service. Despite

Table 4. Barriers to implementing best practice in relation to the surgical environment.

Barrier	Specific issues
Culture	Custom and practice 'What goes on in theatre stays in theatre' Conflict of ideas Leadership Management support Lack of open discussion Apathy; low staff morale
Policy	Lack of specific clear policies Policies not implemented
Knowledge	Varied knowledge Lack of evidence, not in NICE guideline

this many theatre personnel were not engaged or involved in the surveillance, did not get any feedback on the results, or see any action taken in response to them. Practical difficulties with performing surveillance were also identified – in particular: it requires time and resources, it is hampered by the lack of integrated IT systems, and it is difficult to follow-up patients after discharge to identify those who develop SSI.

Wound management

The NICE guideline recommends that surgical incisions should be covered with an appropriate interactive dressing at the end of the operation (NCCWCH, 2008). The main barrier to best practice in relation to wound management was identified as education, with a lack of training to support expertise in dressing selection. There was also considered to be a lack of consensus on policy, varied opinions on the evidence supporting dressing choice and lack of clarity about who owns the decision about dressing choice.

Potential solutions

Discussion about solutions to the problems identified included making guidance and policy more visible, user-friendly and widely available. A number of key 'small actions' that could be relatively easily implemented included making clear policies available in pocket format or lanyard style for easy reference and supporting it with 'decision trees'; involving the infection control nurse in theatre audit, and establishing an infection control forum. Longer-term strategies included establishing operating theatre link nurse roles; breaking down barriers between clinical teams and between theatre and ward staff; improving surveillance, with feedback of rates to theatre staff; and

developing defined standards of care that can be used for monitoring practice and supporting staff training to ensure policies are clearly understood.

Discussion

The information captured by this workshop with experts in operating theatre and infection control has provided an important insight into the difficulties of translating evidence-based guidance into everyday practice in the operating department. The experience of many of these members of staff was that local policies did not exist for many aspects of practice and that compliance with best practice is poor, especially for perioperative warming, skin preparation and management of the surgical environment. Others have identified poor compliance with evidence-based practice as a problem in the prevention of SSI (Leaper et al., 2014). Evidence for poor compliance with infection prevention policy in operating theatres has been provided by Campbell et al. (2008). They surveyed operating theatre staff about the use of evidence-based processes of care such as preoperative skin preparation, administration of prophylactic antibiotics and checking of intra-operative blood glucose, and found that these practices were in place in only 42% of the 32 hospitals surveyed. In addition, experts in surgical quality and SSI (who were not aware of whether the hospital was a low or high outlier) were able to correctly identify each as a high or low outlier on the basis of what they observed during a site visit. In fact, they were generally able to make this determination within the first few hours of the visits. In addition, they found evidence for an association between hospitals with the lowest risk of SSI and policies aimed at minimising operating room foot traffic and systems that increased the operative team efficiency (Campbell et al., 2008).

The main barriers to implementation of best practice identified by the group of practitioners in our study were: a lack of leadership to drive implementation of guidance; lack of ownership of policies such that responsibilities to ensure compliance are not clearly defined; and a lack of knowledge, information and training for the multidisciplinary team. Practical problems with the purchase, supply and storage of equipment is needed to support best practice, e.g. disposable hair clippers, was also identified as an important barrier. The lack of engagement of theatre personnel in surveillance activity demonstrates a missed opportunity to involve staff in the best position to prevent SSI in monitoring rates of infection and using the information to drive quality improvement.

Although a self-selected group, the delegates were drawn from a broad range of NHS and independent sector providers across the UK. Their analysis suggests a widespread picture of poor compliance with best practice in relation to infection prevention practice in the surgical environment driven by lack of knowledge, leadership and ownership of

good practice across the multidisciplinary team. It demonstrates the need for closer working between infection control practitioners and operating department staff to develop local policy based on evidence-based guidance and effective translation of policy into systems of work that define clear responsibilities for the multidisciplinary team.

Initiatives such as the World Health Organization (WHO) safer surgery checklist are focused on improving patient safety in operating department practice but have not broadly encompassed infection prevention, except with regard to the administration of prophylactic antimicrobial therapy (WHO, 2008). However, evidence is emerging that this collaborative approach to improving patient safety in the theatre environment may have a demonstrable positive effect on patient outcomes (Haugen et al., 2014; Bergs et al., 2014; Norton et al., 2014). The Surgical Care Improvement Project (SCIP) in the USA has developed a set of 10 evidence-based quality improvement performance measures aimed specifically at the prevention of SSI (Rosenberger et al., 2011). Combining SCIP and the WHO safer surgery checklist has been shown to have a positive impact on compliance with best practice in relation to the prevention of SSI (Tillman et al., 2013). In addition, there is emerging evidence for a reduction in rates of SSI associated with improved compliance with infection prevention indicators (Berenguer et al., 2010; Schwann et al., 2011).

Conclusion and future plans for OneTogether

This workshop has provided important insights into some of the major challenges in assuring compliance with best practice in relation to the prevention of SSI. Lack of guidance is not the main problem. Key to quality improvement is education and training on what is required to prevent SSI, communication of clear standards of practice to all members of the multidisciplinary team, and systems that support monitoring and feedback of data on both compliance with standards and rates of SSI. The OneTogether partnership is developing a programme of work over the next three years that is aimed at supporting these requirements. Activity will focus on:

- Developing an infection prevention self-assessment tool for operating theatres
- Creating a set of resources for each element of infection prevention practice that provides micro-training on the evidence base and recommended practice, model policy and standards of practice and audit tools.
- A second expert conference to shape the way forward.

Work has commenced with the production of a wall chart illustrating the key practice required to prevent SSI and highlighted in this workshop (OneTogether, 2014). This represents the beginning of a journey to support healthcare practitioners in improving the outcomes of patients undergoing surgery by reducing the risk of SSI.

Conflicts of interest

None declared

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