RESEARCH

Variation in costs of cone beam CT examinations among healthcare systems

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Objectives: To analyse the costs of cone beam CT (CBCT) in different healthcare systems for patients with different clinical conditions.

Methods: Costs were calculated for CBCT performed in Cluj (Romania), Leuven (Belgium), Malmö (Sweden) and Vilnius (Lithuania) on patients with (i) a maxillary canine with eruption disturbance, (ii) an area with tooth loss prior to implant treatment or (iii) a lower wisdom tooth planned for removal. The costs were calculated using an approach based on the identification, measurement and valuation of all resources used in the delivery of the service that combined direct costs (capital equipment, accommodation, labour) with indirect costs (patients' and accompanying persons' time, "out of pocket" costs for examination fee and visits).

Results: The estimates for direct and indirect costs varied among the healthcare systems, being highest in Malmö and lowest in Leuven. Variation in direct costs was mainly owing to different capital costs for the CBCT equipment arising from differences in purchase prices (range €148 000–227 000). Variation in indirect costs were mainly owing to examination fees (range €0–102.02).

Conclusions: Cost analysis provides an important input for economic evaluations of diagnostic methods in different healthcare systems and for planning of service delivery. Additionally, it enables decision-makers to separate variations in costs between systems into those due to external influences and those due to policy decisions. A cost evaluation of a dental radiographic method cannot be generalized from one healthcare system to another, but must take into account these specific circumstances.

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Introduction

The use of cone beam CT (CBCT) in clinical dental practice has increased rapidly over the last decade. Examinations with CBCT are currently used in the diagnosis of various maxillofacial conditions, either as

an addition to or as a substitute for previously used imaging methods. The diagnostic accuracy of CBCT has been reported as higher than that of conventional imaging methods in *in vitro* studies on furcation involvements,^{1,2} periapical lesions^{3,4} and teeth with eruption disturbances.⁵ However, for healthcare systems faced with limited resources, the question that decision-makers need to address is whether the additional benefits of CBCT imaging justify any additional costs incurred. Economic evaluations are therefore important when establishing selection criteria and guidelines of a new imaging method.⁶

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To our knowledge there is only one study of the economic costs of different diagnostic methods used in oral healthcare.⁷ This study models the costs of true-positive occlusal dentine caries detection for (i) visual–tactile examination, (ii) visual–tactile examination combined with bitewing radiographs and (iii) selective radiographic examination of patients with lesions detected clinically by applying the prevailing charges per item of service in the public healthcare system in Sweden to assumptions about specificity and sensitivity of alternative approaches.⁷ As Drummond *et al*⁶ note, there is probably no substitute for a well-conducted original costing study based on primary data collection. Cost calculations based on patient-level data will give more valid results than those of a model analysis based on assumptions. We anticipate that difference in cost between CBCT and conventional imaging methods may vary both within and among different healthcare systems. Within a healthcare system examinations of patients with different clinical conditions may require a varying number of CBCT volumes, whereas among different healthcare systems the configuration of services, distribution of facilities and healthcare policies concerning access to care may differ. The aim of this study was, therefore, to analyse the costs of CBCT in different healthcare systems for patients with different clinical conditions.

Materials and methods

The healthcare systems selected were four departments using the following CBCT machines:

- NewTom® 3G [Quantitative Radiology (QR), Verona, Italy] purchased 2006 in the Faculty of Dental Medicine, University of Medicine and Pharmacy in Cluj-Napoca, Romania.
- Scanora® (Soredex, Helsinki, Finland), purchased 2008 in the Oral Imaging Centre, Katholieke Universiteit Leuven, Belgium.
- Accuitomo® MCT-1 (Morita, Kyoto, Japan), purchased 2003 in the Department of Oral and Maxillofacial Radiology, Malmö University, Sweden.
- NewTom CVT 9000 (QR), purchased 2002 in the Vilnius University, Vilnius, Lithuania.

CBCT examinations were performed on three different patient groups: patients with (i) a maxillary canines with eruption disturbance, (ii) an area of tooth loss prior to implant treatment and (iii) a lower wisdom tooth planned for removal. All patients referred for a CBCT examination during the period March 2009 to March 2010 were included in the study. Table 1 presents the number and age of study patients with different clinical conditions.

Cost calculations

The costs of the CBCT examinations were calculated using an approach for costing diagnostic methods described by Christell *et al*.⁸ Table 2 presents an overview of the approach, which consists of three steps:

- identification of different resources used
- measurement of the quantity used of each resource
- monetary valuation of the total resources used.

This approach calculates an average cost per CBCT examination based on the sum of direct costs (costs of delivering the service) and indirect costs (costs incurred by patients in using the service).⁸ Data for the cost calculations were collected using three data collection instruments:

- a protocol for apportioning the cost of capital equipment to each procedure
- a form for measuring the time of healthcare providers devoted to the examinations
- a patient survey to measure the time and other costs for patients and accompanying persons.

Direct costs

The direct costs cover the costs of capital equipment (radiographic apparatus, computers, digital screens), accommodation (clinic and office space) and provider time (radiologist, radiographer, imaging technician, dental nurse etc) in each of the healthcare systems. The annual cost for the radiographic apparatus was calculated by dividing the purchase cost by the expected lifetime. The annual cost of equipment was divided by the number of CBCT volumes taken during 2008 (450 in Cluj, 1500 in Leuven, 948 in Malmö, 435 in Vilnius)

Table 1 Number and age (mean age and range) of patients with different clinical conditions examined with CBCT in four radiology departments representing different healthcare systems

Radiology department	Clinical conditions					
	Maxillary canine with eruption disturbance		Tooth loss prior to implant treatment		Lower wisdom tooth planned for removal	
	Number	Mean age (range), years	Number	Mean age (range), years	Number	Mean age (range), years
Cluj	20	24 (13–55)	50	48 (30–70)	39	22 (9–36)
Leuven	50	15 (8–44)	38	54 (24–88)	46	29 (11–71)
Malmö	47	14 (10–19)	50	53 (18–83)	47	32 (13–74)
Vilnius	50	22 (9–60)	50	44 (22–68)	50	25 (17–51)

Table 2 Overview of the steps performed in cost analysis of the CBCT examinations of patients in different healthcare systems

<i>Identification</i>	<i>Measurement</i>	<i>Valuation</i>
What resources are used for the CBCT examination?	How much of each resource is used for the CBCT examination?	What is the unit-cost for each resource used for one CBCT examination?
Radiographic apparatus	Units used	Purchase cost
Maintenance	Hours of equipment time	
Accommodation	Number of square metres	Cost per square metre
Personnel	Time spent	Labour cost per hour
Patients	Patient and accompanying persons time spent	Valuation of time spent by patients and accompanying persons

The overview is based on the framework for cost-analysis of diagnostic methods presented by Christell *et al*.⁸

to produce the average cost per volume. This was then multiplied by the average number of volumes taken per examination of each clinical condition to give an average cost per examination.

Costs associated with maintenance and repairs were based on a mixture of costs for pre-paid maintenance contracts and actual repair costs. For service contracts, the contract cost for 2008 was used. For repair costs an average annual figure for the period 2005–2008 was calculated in order to smooth out fluctuations in actual repair costs over time. The cost for the clinic and office accommodation was calculated by applying the cost per m² used by the hospital finance department (including costs for services such as cleaning and utilities such as lighting and heating) to the area of accommodation used. The area was estimated from the construction maps of the clinics. Where the hospital finance department was unable to provide a cost per m² for office accommodation, the rental cost in the local property market for equivalent (size and location) office space was used.

The calculation of the cost of providers' time is based on the annual salary together with the overhead cost of employment. The total annual employment cost is divided by the total working hours of the providers to produce and employment cost per worked hour. Estimation of the working time spent by the specialists or the radiographers for the imaging process was based on direct observation and recorded on the data collection form. In Cluj and Vilnius, the examinations were performed by radiologists, in Leuven by radiographers and in Malmö by dental nurses. Provider time included time for patient-related administration, the actual examination, the imaging process and post-imaging procedures. Estimation of the time spent by the radiologists for interpreting the CBCT images and writing the radiological report was based on direct observation of one radiologist performing these tasks for a subsample of 20 patient images in Malmö.

Indirect costs

The indirect costs included the time spent by the patients (and where applicable an accompanying person), for travelling to, waiting for and undergoing the examination, as well as "out of pocket cost" for transport (fares) and services (patient charges). Information on travel time, distances and out of pocket costs were collected in

the patient survey using self-reported data for each patient and accompanying person.

For several patients in Cluj, Leuven and Vilnius, the visit to the radiology department was added on to a visit to another clinic, *e.g.* the orthodontic clinic or the maxillofacial surgery clinic at the same facility. Hence, for these patients no additional travel costs were incurred. Patients' costs were limited to time spent waiting for and undergoing the examination and any examination fees.

For patients and accompanying persons aged 18 years or over, the value of time was based on an average gross annual earnings for 2007 from Eurostat Statistics⁹ for Romania, Belgium and Sweden and on the gross average monthly earnings for 2007 taken from Statistics Lithuania¹⁰ multiplied by 12 for Lithuania. These annual earnings figures were then divided by the number of working days (holidays and vacations excluded) in 2008 to get the average earnings per worked day and then divided by eight (the number of working hours per day) to get an estimate of the average wage rate per hour of €1.96 in Cluj, €16.85 in Leuven, €16.80 in Malmö and €2.84 in Vilnius. These data were used as a measure of the value of adults' time in each system.

For patients aged below 18 years, the value of time (per hour) was valued at €0.40 in Cluj, €6.72 in Leuven, €7.84 in Malmö and €0.72 in Vilnius. These values were based on the minimum wage rates for Belgium, Lithuania and Romania.¹¹ For 2008 there was no national minimum wage for Sweden. We therefore used the last reported national minimum wage for 2004¹² and increased this by 2.5% per year based on increases reported for collective bargaining agreements.

The transport cost per kilometre for patients using private transport was based on rates used by Rotary International for 2008.¹³ Average parking cost per patient was estimated using survey responses for a subsample of patients. Public transport fares were not included because most patients using public transport were holders of pre-paid fixed price public transit passes.

The study was conducted in accordance with the ethical principles of the World Medical Association Declaration of Helsinki (2008 version) and approved by the Iuliu Hatieganu University of Medicine and Pharmacy in Cluj-Napoca Ethics Committee, Romania

Table 3 Direct and indirect costs of a cone beam CT (CBCT) examination of a patient with a maxillary canine with eruption disturbance in different healthcare systems. Costs in Euros

<i>Maxillary canine with eruption disturbances</i>					
<i>Direct costs</i>		<i>Cluj</i>	<i>Leuven</i>	<i>Malmö</i>	<i>Vilnius</i>
CBCT equipment		25.28	10.67	29.81	52.14
Maintenance		0	1.00	6.61	9.34
Accommodation		1.29	1.60	6.14	1.82
Labour	Specialist	3.17 ^a	29.95	17.43	6.09 ^a
	Radiographer/dental nurse	0	7.54	9.33	0
Total direct costs excluding maintenance costs		29.73	49.05	62.70	60.05
Total direct costs including maintenance costs		29.73	50.05	69.32	69.39
<i>Indirect costs</i>					
Examination fee paid by patient		58.06	5.61	0	4.18
Transport cost for patient or accompanying person		23.68	12.66	23.32	12.35
Patient's time value		4.57	8.49	12.51	8.04
Accompanying person's time value		4.17	15.20	23.61	4.89
Total indirect costs		90.48	41.96	59.44	29.46

^aThe specialist performed both the examination and the report.

(18514/4.09.2008), the Commission for Medical Ethics of the Faculty of Medicine of the Katholieke Universiteit Leuven, Belgium (B32220083749), the Regional Ethical Review Board, Lund, Sweden (H15606/2008) and Vilnius regional committee for biomedical research ethics, Lithuania (2010-05-05 Nr. 158200-01-138-39).

Results

Costs of CBCT examinations in different healthcare systems

The estimates of direct costs and indirect costs of CBCT examinations varied among the healthcare systems (Tables 3–5), being highest in Malmö and lowest in Leuven, irrespective of clinical condition examined. The variation among systems in *direct costs* was mainly due to different capital costs for the CBCT equipment arising from differences in the purchase price of the equipment. Compared with the cost of €147 880 in Cluj (year 2006), the purchase cost was

37% higher in Malmö (year 2003), 52% higher in Vilnius (year 2002) and 8% higher in Leuven (year 2008). As a result of the different age of equipment and local purchasing policy relating to maintenance costs, the costs of repairs and maintenance also differed between the healthcare systems.

The accommodation cost per examination varied across systems (€1.29 in Cluj, €1.60 in Leuven, €6.14 in Malmö and €1.82 in Vilnius) as a result of differences in the space for accommodation (19 m² in Cluj, 6 m² in Leuven, 16 m² in Malmö, 28 m² in Vilnius) and the cost per m² (€30.49 in Cluj, €400.00 in Leuven, €215.00 in Malmö, €20.29 in Vilnius).

Indirect costs also varied among systems (Tables 3–5), with average indirect costs per patient being highest in Malmö (between €59.44 and €147.48 according to clinical condition), second highest in Vilnius (€21.73–100.09), third highest in Cluj (€90.43–96.30) and lowest in Leuven (€21.76–41.96). Overall, where examination fees were charged, these constituted the major part of the indirect costs.

Table 4 Direct and indirect costs of a cone beam CT (CBCT) examination of a patient with tooth loss prior to implant treatment in different healthcare systems. Costs in Euro

<i>Patient with tooth loss prior to implant treatment</i>					
<i>Direct costs</i>		<i>Cluj</i>	<i>Leuven</i>	<i>Malmö</i>	<i>Vilnius</i>
CBCT equipment		25.28	10.67	29.81	52.14
Maintenance		0	1.00	6.61	9.34
Accommodation		1.29	1.60	6.14	1.82
Labour	Specialists	3.36 ^a	29.25	17.43	5.92 ^a
	Radiographer/dental nurse	0	3.17	9.33	0
Total direct costs excluding maintenance costs		29.93	44.69	62.70	59.89
Total direct costs including maintenance costs		29.93	45.69	69.32	69.23
<i>Indirect costs</i>					
Examination fee paid by patient		58.06	5.61	102.02	78.55
Transport cost for patient or accompanying person		28.06	7.84	15.85	9.55
Patient's time value		4.24	14.97	29.39	11.99
Accompanying person's time value		0.07	0.00	0.22	0.00
Total indirect costs		90.43	28.42	147.48	100.09

^aThe specialist performed both the examination and the report.

Table 5 Direct and indirect costs for a cone beam CT (CBCT) examination of a patient with a lower wisdom tooth planned for removal in different healthcare systems. Costs in Euros

<i>Lower wisdom tooth planned for removal</i>					
<i>Direct costs</i>		<i>Cluj</i>	<i>Leuven</i>	<i>Malmö</i>	<i>Vilnius</i>
CBCT equipment		25.28	10.67	29.81	52.14
Maintenance		0	1.00	6.61	9.34
Accommodation		1.29	1.60	6.14	1.82
Labour	Specialist	3.25 ^a	17.43	17.43	6.01 ^a
	Radiographer/dental nurse	0	9.33	9.33	0
Total direct costs excluding maintenance costs		29.81	44.18	62.70	59.97
Total direct costs including maintenance costs		29.81	45.18	69.32	69.31
<i>Indirect costs</i>					
Examination fee paid by patient		58.06	5.61	102.02	3.01
Transport cost for patient or accompanying person		32.77	2.51	16.17	9.11
Patient's time value		4.74	13.09	23.66	9.42
Accompanying person's time value		0.73	0.55	0.20	0.19
Total indirect costs		96.30	21.76	142.05	21.73

^aThe specialist performed both the examination and the report.

The visit to the radiology department for examination was added on to a visit to another clinic in 30–50% of the patients in Cluj, 23–61% in Leuven and 34–66% of the patients in Vilnius. In Malmö all visits to the radiology department represented separate trips for the patient.

The valuation of the time spent by the patients and, where applicable, by the accompanying person resulted in the highest cost in Malmö, second highest in Leuven, third highest in Vilnius and lowest in Cluj. The range for the average travel distance to and from the radiology clinic for the three clinical conditions was shortest in Malmö (23–28 km), followed by Leuven (21–30 km) and Vilnius (15–47 km), and longest in Cluj (72–126 km).

The average waiting time (in min) per visit in the clinic was estimated to be 25 in Cluj, 19 in Malmö and 10 in both Leuven and Vilnius.

Costs of CBCT examinations of patients with different clinical conditions

The direct and indirect costs of examinations of patients with different clinical conditions within the same healthcare systems varied somewhat except for in Cluj, where the costs were similar for all clinical conditions examined (Tables 3–5). In Leuven, the indirect costs for examinations of maxillary canines with eruption disturbances were higher than those for the two other clinical conditions, arising from cost for the accompanying person's time. In Malmö, the indirect cost for examination of maxillary canines was around half the cost of those of the other clinical conditions, since most patients with maxillary canines were aged below 19 years, the threshold for exemption from examination fees. In Vilnius, the fee for examination prior to implant treatment was much higher than for the other conditions.

Discussion

Little is known of how differences between healthcare systems affect the costs of a diagnostic method. One

reason for this is that there is a considerable variation in the methodology of the cost analysis and the range of costs included in published studies.¹⁴ Thus, the results of different studies are difficult to compare. The approach used in this study was based on three clearly defined steps: identification, measurement and valuation of resources used for a diagnostic examination in oral healthcare. The three steps provide a coherent overview of the calculations and facilitate analyses of different direct and indirect costs that comprise the unit cost of a diagnostic examination and were applied to the three most common clinical conditions giving rise to referral for CBCT examination.¹⁵

Even when using this explicit, transparent costing approach, the measurement and valuation of resources underpinning the calculation of direct and indirect costs is complex and time consuming. Data collection often requires a range of different sources for the required information and the particular sources may differ between systems. In this study, the primary data collection, *e.g.* the provider time by different providers, was performed by different individuals in each system. This may introduce problems with the accuracy of data collected in the separate systems resulting from pressures of work, and other system-specific conditions.

The radiology clinics in Cluj (Romania), Leuven (Belgium), Malmö (Sweden) and Vilnius (Lithuania) were selected to participate as they represent different healthcare systems. The countries constitute different institutional structures and political contexts. The percentage of the gross domestic product (GDP) spent on healthcare is around 5% in Romania and Lithuania, approximately half of the corresponding share of GDP in Belgium. Similarly, the government share of healthcare expenditure ranges from 66% in Romania to 85% in Sweden.¹⁶

There are few published studies on cost comparisons among healthcare systems in general,⁶ and to our knowledge no studies exist on imaging methods in different oral healthcare systems. Therefore, a compar-

ison of our results of a multicentre study using the same methodology for costing was not possible. We might expect differences in costs associated with different “costs of living” and levels of wealth in the countries being compared, which would lie outside the control of healthcare managers and policy makers. There was, however, no clear association between the estimated costs and the economic well-being of the country as measured by GDP per capita population. So although Belgium had a GDP per capita of €32 091 in 2008¹⁷ it had the lowest average cost per CBCT examination. Hence, in this study variations in cost could not be explained simply by the differences in economic well-being. Instead we need to consider the configuration of service delivery in terms of the equipment used, the staff employed, the integration of the service into existing service delivery, the location of service and healthcare policies relating to direct patient payments.

The estimated direct costs of CBCT varied among the healthcare systems. Differences were due to different prices (price of the CBCT equipment, wage rates) and differences in the types of staff used. Prices of equipment and labour are generally outside the control of decision makers. For example, wage rates are often set through broad collective bargaining mechanisms whereas new technology tends to be most expensive when it is first introduced, with prices falling, often substantially, as the technology is disseminated. Hence early adopters such as Vilnius (purchased in 2002) paid a higher price than Cluj (purchased in 2006) for equipment from the same manufacturer. Paying a “higher price” is, however, not without some corresponding benefit, since the CBCT service has been available for use with patients in “early adopting” centres for several years prior to access being made available to patients in “late adopting” centres.

Decision makers may have control over the number of CBCT volumes being performed and the types of staff used. This provides decision makers with opportunities to consider whether similar levels and quality of service could be provided using different configurations of service delivery. More CBCT volumes per machine were performed in Leuven than in Cluj with a similar equipment cost, thus reducing the average equipment cost per volume. Higher volumes per year may represent a wider range of conditions for which CBCT is used, higher need populations, different thresholds for referral, different catchment populations or a combination of these factors. In terms of staff used, the examinations were performed by nurses in Malmö, radiographers in Leuven and radiologists in Cluj and Vilnius. Moreover, Malmö used two nurses per patient while the other centres delivered care using a single provider. Consideration might therefore be given to alternate staff configurations as ways of influencing service costs. For example if the CBCT examination could be performed safely using only one dental nurse, the cost per examination would be reduced by almost €5 assuming no reduction in examination time.

Substituting the specialist in Cluj or in Vilnius with a radiographer for the examination would reduce the cost per examination by €1–1.5.

The accommodation cost per square metre and the space required for the CBCT equipment varied among the healthcare systems, which may be the result of existing physical structure of clinic space. Although the cost per square metre was almost twice as high in Leuven than in Malmö and about ten times higher than those in Cluj and Vilnius, the average cost for accommodation in Leuven was about the same as in Cluj and Vilnius because of the minimal amount of space partitioned off to the CBCT equipment.

Indirect costs

The most significant part of the indirect costs was the examination fee paid by the patients. Patient charges were relatively low in Leuven, but relatively high in Cluj and Malmö. The examination fee paid by the patient also varied according to the clinical condition examined. In Malmö, there was no patient charge for CBCT examinations of maxillary canines with eruption disturbances. In Vilnius, the fee was high for patients with tooth loss examined prior to implant treatment, but low for other clinical conditions. Because patient charges lie outside the control of those responsible for delivering the service, they represent external influences on the observed cost differences between systems and conditions. However, patient charges are likely to influence the volume of examinations performed, and hence the direct cost per examination, unless patients have some form of insurance through which such costs can be recovered. Policy makers at the higher level may need to be engaged in order to understand the impact of patient charges on indirect costs and hence utilization and the impact this may have on direct costs.

The transport cost for the patient was highest in Cluj because of the longer travel distances for patients. The clinic in Cluj serves a large geographic catchment population as the clinic is home to one of only two CBCT machines in Romania. A further factor influencing indirect costs is the patient’s (and accompanying person’s) time, which is highly dependent on the organization of the service. In Cluj, Leuven, and Vilnius, between 23% and 66% of the patients arrived at the radiology clinic directly from another clinic in the same facility, resulting in a lower average time per patient than in Malmö, where no patients came directly from another clinic. Every patient in Malmö was required to make a separate trip to the radiology clinic for a CBCT examination. Clearly the definition of catchment populations and the integration of services into care episodes provide further opportunities for finding cost savings in the delivery of CBCT examinations.

In conclusion, a cost evaluation of a dental radiographic method cannot be generalized from one healthcare system to another but must take into account the specific circumstances. The estimated cost of a CBCT examination

of patients with different clinical conditions—maxillary canine with eruption disturbance, tooth loss prior to implant treatment and lower wisdom tooth planned for removal—vary considerably across the four healthcare systems studied. In the same way, because costs might differ among systems, an intervention or procedure that is cost-effective in one system might not be cost-effective in

another system, even though the effectiveness of the intervention or procedure is the same in both settings.¹⁸ The cost analysis provides an important input for economic evaluations in comparing costs and consequences of diagnostic methods in different healthcare systems, and for planning service delivery in both public and private sectors.

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